EUROPEAN
COMMISSION

Brussels, 10.9.2026
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COMMISSION IMPLEMENTING DECISION

of 10.9.2026

on an exceptional assistance measure regarding Lebanon

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union[1], and in particular Article 110(1) thereof,

Having regard to Regulation (EU) 2021/947 of the European Parliament and of the Council of 9 June 2021 establishing the Neighbourhood, Development and International Cooperation Instrument – Global Europe, amending and repealing Decision No 466/2014/EU and repealing Regulation (EU) 2017/1601 and Council Regulation (EC, Euratom) No 480/2009[2], and in particular Article 23(1) and (6) thereof,

Whereas:

(1) Lebanon is confronted with compounded political, economic and security crises, exacerbated by regional wars, which have further weakened state institutions and heightened internal vulnerabilities. The ongoing conflict along the southern border contributed to instability and a new wave of displacement, adding pressure on the country's fragile governance structures. Palestinian refugee camps remain a critical security challenge for Lebanon, and the funding cuts to UNRWA, the main service provider in the camps, further aggravates the already dire situation. The present situation makes it necessary to adopt an exceptional assistance measure regarding Lebanon.

(2) In order to ensure the implementation of the measure, it is necessary to adopt a financing decision in accordance with Article 110(2) of Regulation (EU, Euratom) 2024/2509 (‘the Financial Regulation’).

(3) The planned assistance is to comply with the conditions and procedures set out by the restrictive measures[3] adopted pursuant to Article 215 of the Treaty on the Functioning of the European Union.

(4) The objective of the measure set out in this Decision is to reduce tensions and the risk of escalation in Lebanon and on its borders in order to remedy situations of urgency, emerging crisis, crisis and post-crisis as referred to in Article 4(4), point (a), of Regulation (EU) 2021/947.

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1 Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast) (OJ L, 2024/2509, 26.09.2024, ELI: http://data.europa.eu/eli/reg/2024/2509/oj).

2 OJ L 209, 14.6.2021, p. 1, ELI: http://data.europa.eu/eli/reg/2021/947/oj.

3 See www.sanctionsmap.eu. Note that the sanctions map is an IT tool for identifying the sanctions regimes. The source of the sanctions stems from legal acts published in the Official Journal (OJ). In case of discrepancy, the OJ prevails.

(5) In accordance with point (a) of Annex IV, paragraph 1, second subparagraph of Regulation (EU) 2021/947, the activities set out in this Decision will strengthen the technical capacities of Lebanese institutions on border issues and support dialogue around Palestinian camps.

(6) The effectiveness of the Union response to the situation referred to in recital 1 depends on the rapid and flexible implementation of an exceptional assistance measure of limited duration in accordance with Article 23(6) of Regulation (EU) 2021/947.

(7) The measure provided for in this Decision is complementary to assistance provided under other Union short-term or long-term external assistance instruments. No fully adequate response can be provided under those instruments to the specific needs being addressed. Therefore, an effective response is required to enable early action in accordance with Article 4(4) of Regulation (EU) 2021/947.

(8) The measure provided for in this Decision is consistent with the Union strategic policy framework for Lebanon. Synergies and complementarities are expected with other Union interventions, as detailed in point 7 of the Annex.

(9) It is necessary to allow for the payment of interest due for late payment on the basis of Article 116(5) of the Financial Regulation.

(10) In order to allow for flexibility in the implementation of the measure, it is appropriate to determine changes which should not be considered substantial for the purposes of Article 110(5) of the Financial Regulation.

(11) Pursuant to Article 62(1), first subparagraph, point (c), of the Financial Regulation and Article 26(1) of Regulation (EU) 2021/947, indirect management is to be used for the implementation of the measure.

(12) The Commission is to ensure a level of protection of the financial interests of the Union with regard to persons and entities entrusted with the implementation of Union funds by indirect management as provided for in Article 157(3) of the Financial Regulation. To that end, and before a contribution agreement can be signed, such persons and entities are to be subject to an assessment of their systems and procedures in accordance with Article 157(4) of the Financial Regulation and, if necessary, to appropriate supervisory measures in accordance with Article 157(5) of the Financial Regulation.

(13) It is necessary to authorise the award of grants without a call for proposals and to provide for the conditions for awarding those grants in accordance with Article 198, point (a), of the Financial Regulation.

(14) The European Parliament and the Council have been informed of the exceptional assistance measure to be adopted by this Decision, in accordance with Article 25(3) of Regulation (EU) 2021/947,

HAS DECIDED AS FOLLOWS:

Article 1
The measure

The annual financing decision for the implementation of the exceptional assistance measure regarding Lebanon, for 2026, as set out in the Annex, is adopted.

The measure shall include the following action: Mitigating security risks in Lebanon through dialogue on camps and borders, set out in the Annex.

Article 2
Union contribution

The maximum Union contribution for the implementation of the measure for 2026 is set at EUR 1 500 000.00, and shall be financed from the appropriations entered in the budget line 14 02 03 10 of the general budget of the Union.

The appropriations provided for in the first paragraph may also cover interest due for late payment.

Article 3
Flexibility clause

Increases or decreases of up to EUR 10 million and not exceeding 20% of the maximum Union contribution set in the first paragraph of Article 2, or cumulated changes to the allocations of specific actions not exceeding 20% of that contribution as well as extensions of the implementation period shall not be considered substantial for the purposes of Article 110(5) of the Financial Regulation, where those changes do not significantly affect the nature and objectives of the actions.

The authorising officer responsible may apply the changes referred to in the first paragraph. Those changes shall be applied in accordance with the principles of sound financial management and proportionality.

Article 4
Methods of implementation and entrusted entities or persons

The implementation of the actions carried out by way of direct management, as set out in the Annex, may be entrusted to the entities or persons referred to or selected in accordance with the criteria laid down in point 6 of that Annex.

Article 5
Grants

Grants may be awarded without a call for proposals in accordance with the conditions set out in point 6 of the Annex. Grants may be awarded to the body/bodies selected in accordance with point 6 of the Annex.

Article 6
Duration of the measure

The maximum duration of the exceptional assistance measure adopted under this Decision shall be 18 months. The authorising officer responsible may decide to extend this period twice by a further period of up to six months, up to a total maximum duration of 30 months, under the conditions laid down in Article 23(6) of Regulation (EU) 2021/947.

If the implementation of this measure or any of its components is suspended owing to 'force majeure' or circumstances beyond the control of the contracting authority and its implementing partner(s), the period of suspension shall not be taken into account for the calculation of the duration of the implementation of this measure.

Done at Brussels, 10.9.2026

For the Commission
Kaja KALLAS
High Representative / Vice-President